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SUFFOLK COUNTY WATER AUTHORITY

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LONG ISLAND COMMISSION FOR AQUIFER
PROTECTION
PUBLIC HEARING

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October 13, 2016
6:00 P.M.

725 Veterans Memorial Highway
Smithtown, New York

1 B E F O R E:

2 FRANK KOCH - Chairman

3 WALTER DAWYDIAK - Suffolk Department of Health

4 DON IRWIN - Nassau Department of Health

5 MICHAEL WHITE - Suffolk Legislature P.O.

6 MICHAEL FLAHERTY - Nassau County Executive

7 Representative

8 STAN CAREY - Nassau Suffolk Water Commissioners

9 JEFFREY SZABO - Suffolk County Water Authority

10 CHRIS OSTUNI - Nassau Legislature

11 DORIAN DALE - Suffolk County Executive

12 Representative

13 JARED HERSHKOWITZ - Suffolk County P.O.

14 SARAH MEYLAND - Nassau Minority Leader

15 Representative

16 JOHN MILAZZO - Attorney for SCWA

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1 (LICAP Exhibit A, STATE OF THE AQUIFER
2 REPORT, was marked for identification.)

3 MR. KOCH: I'm Frank Koch, current
4 chairman of LICAP and also superintendent of
5 the South Farmingdale Water District and
6 past chairman of the Long Island Water
7 Conference. Welcome to the first of three
8 public hearings we are conducting in the
9 next seven days. The other hearings are on
10 October 17th in Mineola and October 20th in
11 Riverhead. The Long Island Commission for
12 Aquifer Protection was created three years
13 ago to address both quality and quantity
14 issues facing Long Island's aquifer system.
15 LICAP also is an advocate for coordinating a
16 regional approach to groundwater resource
17 management. The purpose of these hearings
18 is to collect public input on the topics in
19 the Commission's draft State of the Aquifer
20 Report. The draft report has been in
21 LICAP's website for several weeks now,
22 LIAquiferCommission.com. We also have
23 copies available tonight. The public
24 comments are an important component to the
25 report. After evaluating the comments, we

1 will then be able to assimilate the points
2 into a final total report. This report
3 should be complete in December of this year.

4 Anybody wishing to present testimony
5 should fill out an index card if you haven't
6 done so already. List your name, title,
7 organization, address, e-mail address, and
8 telephone number. Oral testimony will be
9 limited to five minutes duration. The
10 speakers will be recognized in the order in
11 which the cards were received. There are
12 not many, so bear with me. You can also
13 submit any written testimony to LICAP's
14 e-mail address, which is LICAP@scwa.com.
15 All comments will be recorded. Even though
16 there are three public hearings, there is no
17 need to testify at each one of them. They
18 are essentially the same public hearing in
19 three locations.

20 So let's start off, we have Steve
21 Colabufo here, lead hydrogeologist at SCWA,
22 and he has put together an executive summary
23 Power Point presentation for the State of
24 the Aquifer Report. Steve is the lead
25 author of the report, he has done a great

1 job, we think he has done a great job, and
2 he has a total of twenty-six years
3 experience as a professional hydrogeologist.
4 Steve?

5 MR. COLABUFO: Thank you. Can everybody
6 hear me from here? Thank you, Frank. As he
7 mentioned, I'm the water resources manager,
8 I got a promotion a while back from
9 hydrogeologist to water resources manger at
10 the Suffolk County Water Authority, and on
11 behalf of LICAP I'm pleased to present a
12 summary of the State of the Aquifer Report.
13 It's a culmination of about two years worth
14 of work by a bunch of different members of
15 LICAP, provides basic information on
16 groundwater science, on water quality
17 issues, water supply, and a whole host of
18 other things, water related issues that are
19 common to Long Island.

20 As Frank mentioned, LICAP was formed in
21 2013. It's main purpose is to address water
22 quality and quantity issues on a regional
23 basis, and secondly to represent water
24 suppliers, political office holders,
25 regulators, academics, scientists, civic

1 groups from both counties, and from all
2 aspects of the water suppliers -- all
3 aspects of the water industry on Long
4 Island. This slide is a summary of all
5 those who comprise it, and it includes all
6 the public water suppliers of Long Island,
7 there are over fifty. It includes Nassau
8 and Suffolk Health Departments, Nassau and
9 Suffolk Executives and Legislatures, the New
10 York State DEC as well as the US Geological
11 Survey. This slide here is kind of just a
12 collage of all the logos of all the agencies
13 that have participated in LICAP. If I
14 missed a couple, I apologize, there's only
15 so much room on the slide for logos, but
16 it's truly a collidoscope of different water
17 related entities on Long Island that
18 comprise LICAP. These nine smiling faces
19 are the voting members of LICAP. There's
20 voting and nonvoting members. Nonvoting
21 members include participants from numerous
22 Nassau and Suffolk agencies and legislative
23 bodies. Also shown at the top here are the
24 legislative sponsors for the people that
25 initially created LICAP back in 2013.

1 Early on LICAP established two initial
2 standing subcommittees that are
3 investigating different aspects of water
4 issues on Long Island. I'm the chair of the
5 2040 Water Resources and Infrastructure
6 subcommittee, and we're investigating long
7 term risk to Long Island water resources.
8 The other subcommittee, the Water Resources
9 and Opportunity subcommittee is chaired by
10 Bill Merklin of DMB Engineering, and that
11 subcommittee is investigating short term
12 issues effecting Long Island water supply.
13 That's all going to be part of our overall
14 groundwater management plan, which is due in
15 about a year. The groundwater resources
16 management plan, as I just mentioned, is the
17 next work of LICAP after the State of the
18 Aquifer Report, and then we'll have an
19 investigation of about seventeen or eighteen
20 different specific issues relating to Long
21 Island water supply as done by both
22 subcommittees. That includes everything
23 from the Lloyd Aquifer to competing water
24 uses, geothermal wells, and a whole host of
25 other issues for Long Islanders.

1 That brings us to tonight's main topic,
2 the State of the Aquifer Report. The latest
3 draft version is available on the LICAP
4 website, which is
5 www.LIAquiferCommission.com. The report is
6 a culmination of about two years worth of
7 work so far on the part of a lot of
8 different people. I've been the chief
9 author and editor, but a lot of different
10 people, agencies have contributed to it, and
11 so I'll sort of summarize it tonight.

12 From the outset, State of the Aquifer
13 Report was intended to be kind of an easy to
14 read informative document providing
15 information to Long Islanders about water
16 supply community, including consumers,
17 teachers, students, and other people who are
18 not career water professionals like the
19 gentlemen behind me. It includes sections
20 on general groundwater information, water
21 use, conservation, water quality issues, and
22 a whole host of other things. The current
23 draft, as I said, is available to be
24 downloaded off the website, and we do expect
25 people to read it or read parts of it,

1 submit their comments about the report to
2 LICAP. It won't be considered to be final
3 until we've heard from the public. So in
4 the next couple of minutes I'll summarize
5 the more pertinent -- yeah, I'll summarize
6 the more pertinent aspects of the State of
7 the Aquifer Report.

8 Well, to cut to the chase, early on we
9 put in a statement about the State of the
10 Aquifer, and the best way we can describe it
11 I believe is as a valued natural resource
12 for Long Islanders, it certainly faces
13 challenges both to its overall quality as
14 well as quantity. Fortunately a myriad of
15 agencies that supply and oversee and
16 regulate groundwater in general and drinking
17 water specifically on Long Island, and
18 they're listed briefly there on this slide,
19 and they include over fifty water suppliers
20 through Nassau and Suffolk Counties, both
21 county health departments, New York State
22 DEC as well as the US EPA. The actual
23 report includes sections on numerous
24 different topics as shown in this slide
25 including the basics of groundwater, water

1 quality versus quantity issues, source water
2 protection, testing and regulation of the
3 groundwater and drinking water, and a
4 discussion of the water quality and quantity
5 balancing act that goes on between sewers
6 and on site septic systems for domestic
7 wastewater disposal. So I'll highlight some
8 of these in the next couple of slides. We
9 wanted to make sure that everybody who read
10 the report knows where the water comes from,
11 which is basically right below your feet
12 within Long Island's aquifers. An aquifer
13 is simply a permeable geologic formation
14 that stores and yields groundwater, and
15 there are three major aquifers shown here in
16 the blue writing, Upper Glacial, Magothy,
17 and Lloyd. There's a couple of other less
18 extensive aquifers in the underlying parts
19 of Nassau County, the Jamico and the Port
20 Washington Aquifer, they're not shown in
21 this slide, but they're in isolated parts of
22 Nassau County. All the aquifers consist of
23 unconsolidated sand and gravel. There's an
24 estimated sixty-five trillion gallons of
25 groundwater stored, we don't know exactly,

1 but only about five to ten percent of it can
2 actually be extracted, but it still
3 represents a large volume of water under our
4 feet. All the groundwater is derived from
5 precipitation, there's no underground rivers
6 from Connecticut or any of that kind of
7 stuff, it's just all from precipitation.
8 And realizing the importance of the aquifers
9 to so many people, the EPA designated the
10 aquifer system as a sole source aquifer back
11 in 1978.

12 There's a slide in the State of Aquifer
13 Report about the water cycle. It's
14 illustrated here on this slide. It includes
15 pretty much anything and everything that
16 could happen to water as it moves through
17 the system from surface water to rain water
18 to groundwater. Basically water evaporates
19 off the surface water bodies or is
20 transpired off of plant activities, rises --
21 the water vapor rises, forms clouds, the
22 clouds thicken and produce precipitation
23 which then infiltrates the soil and
24 eventually makes it down to the water table.
25 Once it's in the water table, it percolates

1 through the aquifer system from high
2 elevation to low elevation, and just
3 continues to repeat. There's no real
4 beginning, no end. Water is in constant
5 motion throughout the system. As I
6 mentioned earlier, the groundwater system is
7 recharged only by precipitation, which in
8 this case amounts to about one million
9 gallons a day per square mile. About fifty
10 percent of all precipitation actually
11 recharges the aquifer system, and we average
12 that over a year, it amounts to about a
13 million gallons a day per square mile. Now,
14 potable water supply on Long Island is
15 handled by about thirteen or fourteen
16 hundred wells located all throughout the
17 island. Long Island water supply is very
18 decentralized with local supply, local
19 distribution, and local consumption in
20 contrast to the New York City system, which
21 has distant reservoirs and lengthy
22 transmissions, mains and aqua ducts.
23 Everything on Long Island is about local
24 production and local consumption. And you
25 can see from this slide the more densely

1 populated parts of the island, Nassau,
2 western Suffolk have a much more densely
3 compacted infrastructure for water and much
4 more intense water use pattern. Water use
5 patterns for potable water supply is an
6 interesting subject, and interesting
7 phenomenon on Long Island. Between suburban
8 landscapes and seasonal summer population,
9 obviously greater water use in the summer
10 than in the winter, and this slide
11 illustrates this. This is the water use in
12 a given day at the water authority, Suffolk
13 County Water Authority. It's midnight,
14 noon, and midnight, a twenty-four hour day
15 on the bottom half, the top half shows water
16 use systemwide at the water authority and
17 gallons per minute. We see a couple of
18 interesting things. This is for six
19 particular days in 2007. You can see at
20 5:00 in the morning in the winter, that's
21 the minimum water use during the day.
22 Typically systemwide the water authority is
23 pumping about twenty-five thousand gallons a
24 minute at 5:00 in the morning. In summer,
25 however, that's the maximum use during the

1 day, and you can see by this graphic we're
2 pumping about four hundred and ninety
3 thousand gallons a minute, so it's almost a
4 twenty fold increase in water use largely
5 attributable to lawn irrigation. Some
6 summer seasonal population increase, but
7 largely attributable to lawn irrigation.
8 Even on the rainy summer day, we're still
9 pumping somewhere around three hundred
10 thousand gallons a minute to satisfy demand,
11 even on a rainy summer day. So we've sort
12 of termed this the irrigation situation on
13 Long Island, and it's important for water
14 suppliers because this is the volume of
15 water that they're required to supply to
16 meet demand, and if there's a fire or other
17 major water use incident at 4:00, 5:00, 6:00
18 in the morning, it can create a significant
19 issue in terms of public safety and things
20 like that due to the fact that just about
21 every well and just about everybody's system
22 is on at that time of the day to satisfy
23 essentially sprinkler demand. That's an
24 example of a water quantity issue, there's
25 also numerous water quality issues all

1 throughout Long Island many of which are
2 tied to specific land uses. Since we're all
3 living on top of our water supply, just
4 about everything we do has at least a
5 possibility of effecting water quantity,
6 quality, or both. This slide illustrates
7 the type of water quality impacts that can
8 be expected from different land uses, kind
9 of what I call a contaminant signature or
10 contaminant footprint. And that's not
11 because of some catastrophe or major spill
12 or mishandling or something like that, it's
13 strictly the nature of the land use. For
14 example, in residential areas with cesspools
15 and septic systems may yield a lot of
16 nitrate issues and some household chemicals.
17 Agricultural land use also may have nitrates
18 and pesticides. And commercial and
19 industrial uses also have their own little
20 contaminant signature or contaminant
21 footprint, and the shallow groundwater
22 quality beneath these areas oftentimes
23 reflect that contaminant footprint as we
24 said.

25 The next slide kind of shows the water

1 quality footprint or signature for one type
2 of contaminant, nitrogen in this case, for
3 several different types of land use. As you
4 might expect, agriculture has the highest
5 nitrogen footprint of any of these land
6 uses, typically around twelve milligrams per
7 liter, so shallow groundwater quality in
8 agricultural areas may have that level of
9 nitrate in it. Other types of agriculture,
10 like vineyards, have a much lower nitrogen
11 footprint. And as far as residential land
12 goes, it all depends on whether the area is
13 sewered or not and then what the average lot
14 size is. Obviously larger lot sizes have a
15 much lower nitrogen impact or nitrogen
16 signature, higher lot sizes have a higher
17 signature. So in the case of lots of half
18 an acre, you typically get a nitrogen
19 footprint of about six milligrams per liter,
20 two acre lots have a very minimal nitrogen
21 footprint. This is for unsewered areas.
22 For sewered area, different story, because
23 sewage is conveyed elsewhere outside of the
24 area where it's actually deposited, so
25 that's a whole different story. This is for

1 unsewered residential land usage right here.

2 This slide kind of illustrates the idea
3 of a capture zone or a contributing area to
4 a well, and it kind of shows graphically how
5 water from a certain specific area can get
6 to a certain specific well. In this
7 particular case, that shows a shallow well,
8 and the contributing area or the source area
9 for the water that this well pumps is shown
10 by that red kind of blotch right there. In
11 this particular case, the water quality to
12 that well will be effected by land uses in
13 close proximity to that specific well. The
14 opposite side of the coin is shown here with
15 deep Magothy wells screened below numerous
16 clay units. Its source area or contributing
17 area in this case is a couple of miles away
18 illustrated by this grayish looking blob,
19 and it's effected by land uses many miles
20 away from the well, in this case
21 agricultural land use that's far away from
22 where the well is actually located. The
23 travel times are indicated by these arrows.
24 In this case of some deep Magothy wells on
25 the south shore, the travel times might be

1 in the order of seventy-five to a hundred
2 years before the water actually gets from
3 the source area to the actual well screen.
4 In the case of the shallow glacial well, it
5 might be anywhere from zero to maybe ten or
6 fifteen years. So short term, long term,
7 and near source versus far source for its
8 water supply. So it's very complicated
9 based on all the different scenarios we
10 have, so fortunately over the last fifteen
11 or twenty years, computer models have been
12 developed to allow us to kind of make those
13 determinations -- allow the computer to
14 actually make those determinations for us.
15 It can simulate groundwater flow under a
16 variety of conditions, and in this
17 particular illustration, the computer models
18 can actually generate the particular
19 contributing area for a particular well in
20 broad general terms. It is a regional model
21 using regional data, not anything site
22 specific, but it gives us a pretty good idea
23 generally speaking where the source areas or
24 contributing areas are to certain specific
25 wells. This well here is in Medford, down

1 here is where the well is located. You can
2 see the capture zone for the well, the
3 contributing area does start some distance
4 away from the well, and these are different
5 time intervals as shown by the colored line.
6 You have a twenty-five year time interval,
7 twenty-five to fifty, fifty to seventy-five,
8 and seventy-five to a hundred. And as part
9 of a large source water assessment program
10 that was instituted back I believe it was
11 the late 90's, every single public water
12 supplier on Long Island has gotten a
13 printout like this for every single one of
14 their wells. That's about thirteen,
15 fourteen hundred wells, so it was a pretty
16 extensive study that was done, but it
17 yielded some pretty practical results.
18 Every water supplier can determine to a
19 pretty good approximation where the water
20 comes from that their well pumps. The other
21 thing that's interesting is it also does
22 show as part of that the land uses within
23 each of these time intervals. So water
24 suppliers can get a pretty good idea of what
25 potential contamination or potential issues

1 they may face in the near and distant
2 future. In this case you might notice we
3 have some commercial and industrial land use
4 within the five to twenty-five year capture
5 zone, so we can kind of -- you know,
6 forewarned is forearmed so to speak, we can
7 kind of forecast what may happen in the near
8 future.

9 Now, we can marry this computer
10 modelling technology and source water
11 assessments to GIS, geographic information
12 system technology, and we can kind of come
13 up with a regional look of what's going on.
14 The arrows here indicate existing water
15 authority well fields. The red arrow shows
16 the well field that I just showed the slide
17 for. There's a whole regional area of water
18 supply wells, and this kind of shows the
19 capture zones of all of them pumping
20 simultaneously under prevailing conditions.
21 You can see how they kind of all fit
22 together almost like fingers. It gives the
23 water authority and any other water supplier
24 a good idea of on a regional basis what kind
25 of contamination issues they may face and

1 where they may want to target their
2 preservation efforts in the reserve land or
3 water quality purposes. The other thing you
4 can see is that the capture zones do detach
5 themselves from the well field in certain
6 hydrologic conditions, deeper Magothy wells,
7 things like that, and there also are some
8 that are more conventional. There's a well
9 field of all glacial wells, you can see the
10 capture zone is right pretty much in the
11 middle of where the well field is, so there
12 are conventional and unconventional or more
13 advanced capture zone out there.

14 Okay. Your drinking water undergoes a
15 lot of testing and regulation, very
16 extensive. All water suppliers are required
17 by law to test at least a hundred and forty
18 compounds and meet the drinking water
19 standards for all of them. Some suppliers
20 do sample from more than what's required by
21 law, probably depending on what's going on
22 within their districts, and some water
23 suppliers impose their own internal
24 standards that are actually stricter than
25 the standards that the government, whether

1 it be federal, or state, or even county
2 government make them meet. So water
3 suppliers do have to test their water
4 extensively, and they are regulated by
5 numerous agencies so they don't go over
6 certain contaminant thresholds. So there's
7 some general water quality issues on Long
8 Island that are discussed in the State of
9 the Aquifer Report. I'll highlight a couple
10 of them here. The report discusses in
11 detail chloride contamination, and that
12 includes lateral saltwater intrusion as is
13 happening in parts of western Nassau, it
14 includes vertical saltwater upconing, which
15 is happening in parts of eastern Suffolk,
16 and also the road salting, which is kind of
17 an emerging chloride contamination issue.
18 We also have sections in there on volatile
19 organic compounds, pharmaceuticals and
20 personal care products, which includes
21 pretty much anything and everything you put
22 on or in your body, nitrogen impacts for
23 groundwater, surface water, and human health
24 impacts, as well as sections on pesticides
25 and emerging contaminants. So it's a pretty

1 extensive discussion on water quality
2 issues, and I'll highlight a couple of these
3 sections here. A lot of people, most of you
4 have probably heard something about lateral
5 saltwater intrusion. On Long Island it's
6 happening in parts of western Nassau, this
7 is an illustration of what's going on on the
8 north shore of western Nassau in Great Neck
9 and Manhasset Neck. This is taken from the
10 US geological survey study. These lines are
11 monitor well chloride contours, and where
12 you can see the lines get closer together,
13 that's where the chloride levels have
14 increased pretty much above drinking water
15 standards, and you can see where saltwater
16 intrusion has occurred in those areas
17 indicated by the stars. So any wells on
18 land in those areas probably have increase
19 in chlorides. Saltwater intrusion, in this
20 matter lateral intrusion happens pretty
21 slowly. Landward advancement of the salty
22 water based on usually years and years of
23 over-pumping. It's a fairly slow process.
24 Once it happens, it pretty much is for the
25 most part not really reversible. In

1 contrast to this, you've got what's going on
2 in eastern Suffolk, which is saltwater
3 upconing. It's happening to the water
4 authority in Montauk, a couple of other
5 areas, and that is more of a rapid response
6 of an individual well to over-pumping on
7 that specific well too high a pump rate.
8 You can kind of see that drawing with the
9 saltwater interface, the load screen, as the
10 well is pumped at a higher rate, the
11 saltwater interface gets closer and closer
12 and closer to the screen. When that
13 happens, the chloride levels will rise. If
14 you back off the pumping rate, usually the
15 chloride levels will decrease hopefully back
16 to their original low levels. It doesn't
17 always happen that way. In this graph here
18 shows actual chloride versus pumpage data
19 from a water authority well out in Montauk.
20 Chlorides are shown by the black bars, the
21 pumpage is shown by the white graph, and you
22 can see early on back in 2001 or so we began
23 pumping this well, and we pumped it at a
24 fairly high rate, and the chlorides
25 increased propointedly. As we backed off

1 the pump rate, the chlorides decreased, and
2 then as we increased it again but to a much
3 lower level than it was before, the
4 chlorides to increase almost beyond where
5 they were before that. Eventually we did
6 back the pump rate down on this well to a
7 point where we were able to regain control
8 of the chloride situation here. All the
9 wells in Montauk were actively and
10 aggressively managed as far as the pumping
11 rate goes to maintain their chloride levels
12 at fairly low concentrations. The ultimate
13 solution for Montauk is when the water
14 authority constructed a pipeline from
15 Amagansett into Montauk, so we were able to
16 supply the bulk of Montauk's water from
17 outside of Montauk and maintain the in
18 Montauk wells at a fairly low pump rate so
19 that the chlorides would not increase above
20 operational levels. Another thing you can
21 glean from this graph here, I mentioned
22 earlier about self-imposed restrictions from
23 water suppliers, we made sure that we did
24 not over-pump these wells and get chloride
25 levels more than about half of the drinking

1 water standard. So the drinking water
2 standards for chlorides is two hundred and
3 fifty milligrams per liter, we made sure we
4 stayed below a hundred to a hundred and
5 twenty. We knew anything more than that
6 would result in long term degradation to the
7 aquifer in Montauk. So there's another
8 example of water authority, water suppliers
9 imposing their own restrictions with the
10 information that they have within their
11 system.

12 Road salting is an interesting new twist
13 on the problem of chloride contamination.
14 At the water authority -- well, we know that
15 we need to use salt on the roads to keep
16 them safe during snowy events in the winter,
17 but its use does have water quality
18 implications. Now, we began at the water
19 authority to notice increases in chloride in
20 noncolitical (phonetic) areas. We also
21 eventually discovered that road salt had a
22 different chemical signature, slightly
23 different chemical signature than salty
24 groundwater or ocean water. So more intense
25 investigation of some of these higher

1 chloride wells, we were able to separate out
2 the impacts within road salt, or intrusion,
3 or upconing. Also what the water authority
4 did was set up a cooperative study with the
5 US geological survey. We set up a realtime
6 road salt impact monitoring station out in
7 Peconic. It was a shallow monitor well that
8 is positioned at the entrance of all the
9 storm water to a drainage sump that is on
10 County Route 48, which is the main drag out
11 in Peconic. It drains about a half mile or
12 a mile of that road, and during snow melt
13 events you can see how the specific
14 conductance of the water spikes up pretty
15 high. Specific conductance is just a
16 measure of how much dissolved material is in
17 the water, in this case, sodium chloride
18 from road salt, and typical groundwater is
19 in the five hundred to a thousand range in
20 its specific conductance. You can see here
21 that during snow melt events in 2014 we had
22 a few hits of fifteen thousand to twenty
23 thousand in conductivity. As the snow
24 melted and we went into the summer, the well
25 might have even dried up, I'm not sure, we

1 didn't get -- just background levels of five
2 hundred to a thousand, and then as winter
3 came in again last year we started getting
4 these spikes of fifteen thousand or so, but
5 we did have one spike close to forty
6 thousand, and that was pretty interesting
7 because the conductance of sea water is
8 fifty thousand. So for one brief moment in
9 time, the water entering this drainage sump
10 had -- was almost as salty as ocean water.
11 That goes to show you a couple of things, we
12 use a lot of road salt around here to keep
13 those roads safe, and the point being -- the
14 real greater point is that any activity on
15 land, no matter how beneficial or benign or
16 seemingly benign does have a water quality
17 implication. So things just don't go away,
18 they're out there in the environment, and
19 they do effect groundwater and possibly
20 drinking water and other environmental
21 resources out there.

22 Okay. Volatile organic contaminants or
23 volatile organic compounds, VOC's, are also
24 discussed at great length in this report.
25 There are two main treatment techniques for

1 volatile organics. Carbon adsorption is
2 shown here. These are twelve foot diameter
3 vessels that contain a carbon medium, carbon
4 media which is sand size grains of either
5 anthracite coal, or coconut shells, or some
6 very carboniferous material. The carbons
7 ink out the contaminants as the water goes
8 through these vessels and exiting out the
9 bottom as contaminant free water that can
10 then be pumped into the distribution system.
11 And every year, two years, three years, the
12 medium is changed out, replaced with fresh
13 medium, and the cycle starts all over again.
14 Another technique for volatile organic
15 chemicals or compounds is packed tower
16 aeration or air stripping. In this
17 particular case, water is pumped to the top
18 of this air stripping tower, it's allowed to
19 cascade vertically downward through this
20 packing material which is, like, plastic
21 material that serves to break up the flow of
22 water. It exposes it to air, which is blown
23 up by a fan up through the bottom, so the
24 water cascades vertically down, the air is
25 blown vertically up, and the air actually

1 strips out or removes the contaminant from
2 the water. The contaminants with the air
3 are then vented into the atmosphere or
4 recovered and treated with a secondary
5 granular activated carbon adsorption system.
6 And both of these are used extensively in
7 Nassau and Suffolk Counties, and the State
8 of the Aquifer devotes two or three pages to
9 volatile organic treatments.

10 Okay. An interesting tool that LICAP
11 has developed is known as WaterTraq, and
12 it's a software program that allows anyone,
13 any user to map water quality issues
14 throughout Long Island. It's actually up
15 and running on the LICAP website as we
16 speak. This is just a quick example of one
17 type of inquiry that anybody out there can
18 do. In this particular case, we've
19 highlighted public supply wells that have
20 had nitrate levels above the drinking water
21 standard of ten milligrams per liter in
22 2015. So of the fourteen hundred public
23 supply wells on Long Island, ten of them had
24 at least one hit of above ten milligrams per
25 liter in 2015. The table here at the bottom

1 mentions what each water supplier did to
2 remediate that situation. This is just a
3 page taken right out of the State of the
4 Aquifer Report, so you can find this in the
5 report just by looking.

6 There are several pages in the State of
7 the Aquifer Report dedicated to describing
8 the differences in both water quality and
9 quantity that result from the use of
10 regional sewers versus the use of cesspools
11 and septic systems. This slide shows the
12 area of municipal sewers in Nassau and
13 Suffolk County. You could see it's kind of,
14 like, a tale of two counties. Nassau County
15 is about eighty to ninety percent sewerred,
16 Suffolk County is only about thirty percent
17 sewerred. Fully seventy percent of Suffolk
18 County residents rely on cesspools and
19 septic systems for wastewater disposal, and
20 so there are some interesting water quality
21 and water quantity issues that result from
22 that. The next two slides kind of describe
23 that. I focused here on shallow creeks
24 because they are reflective of the
25 groundwater conditions in the vicinity of

1 them. You can see here, this is Nassau
2 County, the eastern Nassau County,
3 Massapequa Creek, and you can see as
4 sewerage kind of took hold, the actual
5 quantity of water, the discharge of
6 Massapequa Creek has declined over time,
7 pretty significantly too, but the nitrate
8 levels of that water in Massapequa Creek
9 have also declined similarly down to single
10 digits from above drinking water standards
11 earlier in this period of record down into
12 single digits. So that's typical of what
13 happens in the sewerage areas. Lowering the
14 water table reduces the quantity of the
15 water in the shallow glacial aquifer, but in
16 some ways improves the quality of it by
17 removing nitrate and other waste products
18 from the groundwater system. Now, the
19 Carman's River in eastern Suffolk tells a
20 slightly different story. This is in a
21 lightly populated part of Suffolk County
22 served all by cesspools and septic systems,
23 and here you can see as a bit of a contrast,
24 the discharge of the Carman's River has
25 maintained -- has stayed stable. We know

1 it's fluctuated a lot, but it stayed stable
2 over time, no real upward or downward
3 trends, but nitrate concentrations have
4 inched up over time because of the use of
5 cesspools and septic systems. Even though
6 they're still pretty low, single digits,
7 nothing like what you saw from Massapequa
8 Creek, there's still a noticeable upward
9 trend in nitrogen concentration in the upper
10 glacial aquifer in the vicinity -- well,
11 within the Carman's River. So it's
12 reflective of an overall trend of using
13 cesspools and septic systems for wastewater
14 disposal.

15 There's a couple of sections in the --
16 well, one section about three or four pages
17 in the State of the Aquifer Report about the
18 Grumman Navy Groundwater Plume. This is
19 important to residents of Nassau County.
20 This graphic shows the extent of actually
21 two different plumes it looks like in the
22 Grumman Bethpage area. It also shows the
23 direction of groundwater flow. The blue
24 flags you see there are public supply wells
25 in the vicinity, and you can see that

1 several public supply wells are sort of in
2 the thick of the plume, more than likely are
3 being effected by it now. There's a couple
4 of wells down in the lower left that seemed
5 to have pulled the plume in its direction.
6 It looks like without that it would have
7 continued in the direction of the arrows
8 there, but those four well fields seem to
9 have sort of pulled it towards them. And
10 there's a few more well fields that look
11 like they will be threatened in the near
12 future by this Grumman Navy Groundwater
13 Plume. So we devote about three pages to a
14 description of that within the State of the
15 Aquifer Report.

16 And then finally there's a discussion in
17 the report about pesticide contamination in
18 groundwater. It's mainly a problem in
19 eastern Suffolk County where there's still a
20 lot of agricultural land. A lot of people
21 may be surprised to find that historically
22 at least Suffolk County has been the number
23 one county for agriculture in New York State
24 based on the dollar value of the crops
25 grown. I think we have since fallen to

1 number three. I think the yogurt industry
2 in the southern tier has brought us down to
3 number three, but it's a lot of agricultural
4 land still in use in Suffolk County, twenty
5 thousand acres, and that productive
6 agricultural land does come with a water
7 quality string attached. About half of the
8 water authority wells that serve the north
9 fork are on some type of treatment for
10 pesticide contamination. Briefly earlier I
11 mentioned nitrate issues on the north fork
12 too, and eastern Long Island where there is
13 a lot of agriculture is also an area where
14 there are a lot of people being served by
15 their own private household well for water
16 supply. So there are public health issues
17 associated in those areas with nitrogen and
18 agricultural contamination, such as
19 pesticides, so it does represent a
20 significant difference in public health
21 issues out east versus on the west end where
22 we are.

23 So we can conclude with this: So the
24 quality of your public drinking water is
25 excellent, meets and exceeds all federal or

1 state standards, but Long Island groundwater
2 in general and drinking water more
3 specifically does face some challenges from
4 both past and present land use activities
5 that have impacted water quality and
6 quantity. Some impacts have affected
7 drinking water resources, other impacts
8 haven't affected drinking water resources,
9 but have affected environmental resources,
10 ecosystems, lakes and streams, so even
11 though they're not a public health issue,
12 there may be an environmental related issue,
13 so they still need to be addressed.
14 Specific contaminants out there may also
15 present potential health risks for drinking
16 water, and we mentioned organics and
17 pharmaceuticals, and nitrates, and even
18 saltwater to some extent. Fortunately,
19 public water supply is required by law to
20 meet the standards for all those
21 contaminants, and they do. LICAP was formed
22 with a main purpose of addressing thee
23 quality and quantity problems on a regional
24 basis and trying to effect solutions to
25 them. So anyway, on the last slide here

1 I've got the web address of Long Island
2 Aquifer Commission. There's also the State
3 of the Aquifer web page maintained by the US
4 geological survey, and that web address is
5 shown here as well, as well as addresses,
6 e-mail addresses, and phone numbers if you
7 do want to submit comments after this
8 meeting is over.

9 With that, I'll hand it off to Frank
10 here, and we can continue on with the
11 meeting.

12 MR. KOCH: Thank you, Steve. I've been
13 remiss, I apologize to everybody up here.
14 If we can go and introduce ourselves, the
15 LICAP members. We'll start with Don and go
16 around the horn.

17 MR. IRWIN: Don Irwin, Nassau County
18 Department of Health.

19 MR. SZABO: Jeff Szabo, Suffolk County
20 Water Authority.

21 MR. KOCH: Frank Koch, Long Island Water
22 Conference.

23 MR. CAREY: Stan Carey, I'm the rep for
24 the Nassau Suffolk Water Commissioners
25 Association.

1 MR. FLAHERTY: Mike Flaherty, Nassau
2 County Executive's office.

3 MR. WHITE: Michael White, I'm
4 representing the Suffolk County Legislature
5 Presiding Officer.

6 MR. DALE: Dorian Dale representing the
7 Suffolk County Executive.

8 MS. MEYLAND: Sarah Meyland representing
9 the Nassau Minority Leader.

10 MR. HERSHKOWITZ: Jared Hershkowitz,
11 Suffolk County Presiding Officer rep.

12 MR. KOCH: Okay. Does everybody that
13 wants to do a public comment, did they fill
14 out a card? I take that as a yes, and then
15 we'll start this ball rolling here. When
16 you get up to the podium, just state your
17 name and if you have an affiliation, please
18 state that as well. Mr. Paul Granger?

19 MR. GRANGER: Good evening. My name is
20 Paul Granger, I am currently representing
21 both Long Island Water Conference and the
22 Port Washington Waster District, and I
23 appreciate the opportunity to address this
24 board tonight. My comments tonight will
25 strictly focus on water quantity,

1 conservation, and efficiency measures.
2 Myself personally have been in the business
3 for twenty-eight years involved with
4 engineering and management of water supply.
5 I'm currently the superintendent of the Port
6 Washington Water District, and I serve as
7 the chair of the Long Island Water
8 Conference legislative committee. I
9 certainly appreciate the support of the
10 Nassau and Suffolk County legislature and
11 executives for creating LICAP. The entity
12 certainly represents the first real step to
13 a bi-county cooperation for aquifer
14 protection and management. Also I'd like to
15 thank the volunteers for consisting of local
16 experts and stakeholders who serve on the
17 LICAP board and those who have participated
18 in the meetings and report preparation and
19 review. A lot of work has gone into the
20 State of the Aquifer Report, and Steve
21 Colabufo, very nice job with the
22 presentation.

23 It is estimated that Nassau and Suffolk
24 County together have approximately sixty to
25 sixty-five trillion gallons of groundwater,

1 which sounds like a lot, but the water
2 stored within the aquifer system is
3 drainable to about five to ten percent of
4 that, that's roughly three to six trillion
5 gallons. So while there's an abundance of
6 groundwater beneath Long Island, judicious
7 and efficient use is key to its
8 sustainability. Therefore safe pumpage must
9 be maintained at quantities far below
10 recharge in order to preserve these outflows
11 and keep the entire hydrogeologic system in
12 tact. It is vital that the facts and real
13 science of our water supply be obtained and
14 be objectively considered when assessing our
15 groundwater system on Long Island. At
16 present, there is no shortage of drinking
17 water on Long Island. However, because of
18 changing and more extreme climate
19 conditions, proactive planning and
20 implementation of sustainable measures to
21 reduce water use will ensure that future
22 generations within the community will have
23 safe and adequate supply and reasonably
24 priced drinking water. I don't know too
25 many people who when they open up their

1 water bills have a heart attack. When I get
2 my LIPA bill at the end of the
3 air-conditioning and swimming pool season,
4 it's enough to make you fall over. That's
5 one of the beauties of Long Island, high
6 quality water, low cost. Unfortunately when
7 I took the job in Port Washington in the
8 beginning of the year, the Port Washington
9 peninsula is experiencing saltwater
10 intrusion, which makes it a challenge, and
11 my job is not boring. Therefore in my case
12 water conservation is a vital water resource
13 management tool for water payers such as
14 myself and other suppliers that are adjacent
15 or on the peninsula. In addition, it's
16 important that science based permissive
17 yield pumpage values be developed for each
18 county and region subject to saltwater
19 intrusion. I understand that the USGS is
20 doing some good work in this, and I hope it
21 continues.

22 Another area just to point out as we
23 wind down from the summer and approach fall
24 and now we're going into winter, outdoor
25 water use and water system leakage are

1 really the biggest contributors to water use
2 inefficiencies and loss. On Long Island, as
3 Steve pointed out, average water use during
4 the summer more than doubles compared to
5 winter usage and sometimes triples depending
6 on where you're at. Therefore lawn
7 irrigation is a practice that should be
8 targeted in an attempt to prevent annual
9 water demands and continue to increase in
10 the future. I understand that Nassau County
11 legislature is considering a progressive
12 legislation to address that with regard to
13 the regulation of irrigation systems and
14 using technology to be more efficient and
15 sustainable. So proper design operation of
16 automatic irrigation systems are vital to
17 the efficient use of the resources. It is
18 important at this time to implement a
19 proactive approach at the local level, that
20 we use science and expert knowledge to
21 address current and future water supply
22 concerns. Adequate and sustained funding is
23 important to ensure that proper monitoring
24 of our sole source aquifer or existing
25 regulatory framework can be maintained.

1 We recognize that the groundwater supply
2 on Long Island is vast yet it's finite.
3 Vigilance and care must be undertaken by a
4 regional supplier to ensure that the
5 groundwater supply beneath Long Island is
6 high quality and ample quantity and to
7 provide the present and sustain the present
8 and future population and obviously do it at
9 a cost effective means. I appreciate your
10 time, consideration, and if you do have any
11 questions I'll certainly take them.
12 Otherwise, thanks again.

13 MR. KOCH: Anybody have any comments or
14 questions? Thank you, Paul. We call
15 Suffolk County legislator Sarah Anker,
16 please.

17 MS. ANKER: I want to thank you for
18 coming here, you're in my territory, and
19 it's nice to see some familiar faces. Sarah
20 Anker, Suffolk County legislator. My
21 district is the sixth, and again, I want to
22 thank you for providing this opportunity for
23 public hearing in regards to Long Island
24 Commission For Aquifer Protection 2016 draft
25 State of the Aquifer Report. I believe that

1 the State of the Aquifer Report is the first
2 of many steps towards assessing the long
3 term health of Long Island's sole source
4 aquifer and forging a path forward to
5 preserve our water quality for future
6 generations. It is critical that Long
7 Island continues to focus on improving our
8 water quality and adjusting our policies by
9 working to improve our existing
10 infrastructure. I commend LICAP for
11 identifying that are significant water
12 quality data gaps and a substantial lack of
13 comprehensive water quality information for
14 Long Island. I encourage LICAP to continue
15 to work to focus on their primary objective
16 to create an all-inclusive database and
17 island wide monitoring program in an effort
18 to close those gaps and help to draw more
19 informed conclusions about specific water
20 quality threats.

21 LICAP's first State of the Aquifer
22 Report helps to outline the importance of
23 the actions we take everyday and their
24 impact on our groundwater. The
25 comprehensive report summarizes the

1 formation of our aquifer, where our water
2 comes from, water quality testing, and the
3 strict groundwater regulations that have
4 been adopted by federal, state, county, and
5 local municipalities to further protect our
6 environment from pollution. As a Suffolk
7 County legislator representing the sixth
8 district, I greatly appreciate LICAP's
9 efforts to address water quality issues on
10 Long Island, and I look forward to our
11 continued working together and our
12 partnership. Again, I just want to point
13 out a couple of points that the fact that,
14 you know, our water, it's a limited
15 resource. Once it's polluted, it's almost
16 impossible to clean up, especially what
17 we're seeing right now. You know, I just
18 read an article about illegal dumping,
19 another issue has popped up in Brentwood,
20 now we have an area over in I believe it's
21 Commack. You know, there are so many
22 components to understand our water, and
23 that's what you basically have outlined in
24 the groundwater resource management plan,
25 and I do want to thank your time and your

1 effort, you know, to address these problems.
2 And also consider a very important point is
3 synergistic effect. So we have a lot of
4 things getting into our groundwater as we
5 saw during your presentation, and from the
6 new chemicals to nano technology, you know,
7 the synergistic effect is important to
8 consider. I know that you test on certain
9 chemicals, actually hundreds of chemicals,
10 but there are thousands of chemicals out
11 there, and I know Sarah, you know, we
12 discussed this before. So that is a very
13 important point. I just came from the
14 Suffolk County Soil & Water Conservation
15 District Committee, I'm one of the board
16 members, and I also want to emphasize how
17 important our agricultural communities are,
18 that they're out there, they're producing
19 crops, they're supporting our local economy,
20 and, you know, we're working hard with
21 grants, Cornell Extension providing
22 educational outlets so our farmers can
23 reduce pesticides by, for example, using
24 cover crops, conserving the water. So, you
25 know, feel free to reach out to the Soil &

1 Water Conservation District and Cornell
2 Extension as we help our farmers address
3 some of the issues that have been presented
4 with pesticide and also water conservation.
5 So again, I do want to thank you again for
6 focussing on this. We still have a lot of
7 work to do, but like I said, this is the
8 start, and I look forward to working with
9 you as your Suffolk County legislator.
10 Thank you.

11 MR. KOCH: Thank you for your support,
12 Ms. Anker. Anybody else have any questions
13 or comment?

14 MR. DALE: Legislator Anker, thank you
15 for bringing up a very salient point. In
16 last week's meeting with Clean Water
17 Alliance, this particular point that you
18 brought up was I think coalesced in a
19 consideration of what the cocktail of these
20 constituents -- components -- contaminants
21 rather would conceivably be. That's another
22 level at which we have to engage and
23 evaluate these various contaminants, not
24 just separately, but how they are working in
25 concert with one another and what that net

1 effect may be.

2 MR. KOCH: Thank you, Dorian. Richard
3 Murdocco, I hope I said that right, he's
4 representing The Foggiest Idea.

5 MR. MURDOCCO: Good evening. My name is
6 Richard Murdocco. I am the founder and
7 publisher of The Foggiest Idea, and am a
8 land use columnist who writes professionally
9 on regional real estate development issues.
10 I am here this evening to share my
11 perspective on the Long Island Commission
12 for Aquifer Protection's State of the
13 Aquifer Report.

14 My published work on a variety of land
15 use topics that impact Long Islanders
16 appears each week in the Long Island Press
17 as well as in Newsday, The Real Deal, Long
18 Island Pulse Magazine, and on-air on CBS 2
19 New York. My work is widely read, blah,
20 blah, blah, boiler plate.

21 State of the Aquifer Report lives up to
22 its name, from naming the linkage between
23 land use and water quality, the changes
24 climate change will bring to our water
25 table, to the marked need to curb excess

1 consumption in the coming years, the report
2 accurately outlines many of the threats our
3 groundwater faces.

4 Moving forward, however, it's essential
5 that this panel does not get mired down in
6 the buzzword-driven planning efforts that
7 I've seen so many other environmental
8 efforts in the region fall victim to, such
9 as the creation of the supposed "smart
10 growth" projects that are not located near
11 transit hubs or "sustainable" projects that
12 do not incorporate LEED standards in their
13 design.

14 It's the job of this commission to be a
15 fierce advocate for water protection at a
16 time when some elected officials on Long
17 Island love calling for an expansion of
18 sewer infrastructure without taking into
19 account how such systems will impact water
20 table and future developmental trends. At a
21 time when there is a rising call to relax
22 local zoning standards to allow for more
23 residential density, this commission must be
24 the rational voice that urges elected
25 officials and developers to balance their

1 need for economic growth with the carrying
2 capacity of this aquifer.

3 The commission's recommendations must be
4 grounded solely in environmental science and
5 work to make realistic policy prescriptions
6 that ignore the ever-present desire present
7 in this region for economic growth to trump
8 environmental necessity. I look forward to
9 working with LICAP in order to ensure our
10 drinking water is protected from its biggest
11 enemies - political shortsightedness,
12 industry greed, and at times, Long Islanders
13 themselves.

14 And just as an aside from the written
15 comments I'm submitting tonight, it is
16 important that we look at what happened in
17 West Hills County Park and realize that that
18 is a special groundwater protection area.
19 It's one of the higher geographic points on
20 the island, the groundwater absorption is
21 higher there, and now there is I don't know
22 how many truckloads of debris that was
23 dumped, but that plume should be monitored
24 carefully. The question is that this
25 commission hopefully will get the resources

1 from county government will be if the
2 commission could examine if there are other
3 cases that impact our aquifer unknown. It's
4 happened in Brentwood, it's happened in West
5 Hills, and it sure as hell will happen
6 again. Thank you very much.

7 MR. KOCH: Thank you, Mr. Murdocco.

8 MR. WHITE: Just a question, are you
9 aware that there is a groundwater
10 contamination plume from those materials in
11 West Hills?

12 MR. MURDOCCO: One would assume if
13 there's contaminants that's been dumped over
14 an extended period of time, given past
15 precedent, it's safe to say, but of course,
16 unofficially we do not know, we have to run
17 studies, but we must act, and your body must
18 act on the assumption that if there was
19 construction debris, whatever it is they're
20 finding there, it will impact the
21 groundwater in some way. As the
22 presentation said, even if it's a "benign"
23 use, it impacts groundwater. I'd be happy
24 to -- any other questions, comments?

25 MR. SZABO: I would just like to point

1 out to Mr. White, the dumping situation in
2 Islip with Roberto Clemente Park and I
3 believe there were some others, Babylon,
4 Islandia, that was part of the Suffolk
5 County Water Authority's coverage area,
6 distribution area, and we -- since 2014,
7 we've done quarterly testing to determine if
8 there have been impacts within the wells
9 that we have, and there have not been any
10 negative impacts. We sent that information
11 quarterly to elected officials, to community
12 activists, to the district attorney, to the
13 State DEC, to the State Health Department.
14 I believe the area in question today, South
15 Hills County Park up in Huntington is part
16 of the South Huntington Water District, and
17 they would have to, you know, conduct some
18 testing to determine if it's impacting any
19 wells up there. The greater concern may be
20 if there are folks on private wells in that
21 area, and I would hope that they would get
22 -- reach out to South Huntington Water
23 District and the County Health Department to
24 get their wells tested, but I think the
25 water providers and the County health

1 Department when these dumping occurrences
2 occur, when they happen, clearly we were
3 very proactive to monitor and ensure that
4 public health isn't jeopardized.

5 MR. MURDOCCO: Well, would it be within
6 the scope of this commission to explore who
7 exactly are still on their own private wells
8 and maybe put educational materials out to
9 them and say these are the benefits of
10 municipal water supply at a time when a
11 private well operator does not have the
12 resources to constantly monitor and ensure
13 the safety of their drinking water. That
14 may be worth exploring especially in the
15 more rural areas out on the forks.

16 MR. SZABO: We support the idea. I'm
17 not sure if it's an appropriate issue for
18 this commission to look at long term, but
19 certainly I think everyone, if I could speak
20 for the entire commission, they support and
21 certainly the County Health Department
22 support getting people from private wells
23 onto public supply, that's something I think
24 we all support very much.

25 MR. WHITE: I would also say in my

1 experience from at least one person from the
2 Suffolk County Health Service this year that
3 the department has been extremely aggressive
4 in communicating with private well owners,
5 and available testing information, so I
6 think that's a great recommendation, but we
7 should be sure that continues.

8 MR. KOCH: Thank you, Mr. Murdocco. We
9 have one more card, and that's Mr. Paul
10 Pontoro.

11 MR. PONTORO: Good evening. My name is
12 Paul Pontoro. I'm currently a senior water
13 resource engineer with H2M Architects and
14 Engineers in Melville where I worked for the
15 last eight years following a thirty-six year
16 career with the Suffolk County Department of
17 Health Services Office of Water Resources.
18 I want to thank you for the opportunity to
19 speak with you this evening, and I want to
20 congratulate the LICAP board on the
21 successful completion of the first State of
22 the Aquifer Report and the successful
23 initial demonstrations of the WaterTraq GIS
24 basic water quality management system. I
25 look forward to seeing it expanded, and I

1 think the two together will be important
2 public resources during the ongoing
3 discussion of water supply and management
4 issues on Long Island.

5 This summer the state legislature held
6 public hearings on water quality following
7 the findings of perfluorinated chemical
8 compounds, or PFC's, in public water
9 supplies starting in Hoosick Falls and the
10 City of Newburgh. Some PFC contamination
11 problems have been associated with the use
12 of firefighting foams and training exercises
13 at military air bases. Investigations
14 associated with foam use at Gabreski Airport
15 in Westhampton and a national Department of
16 Defense study at its own airfield are
17 currently underway. This prompted a broader
18 public discussion of unregulated contaminant
19 monitoring, which included calls from both
20 the commissioners of New York State Health
21 Department and New York State DEC and a
22 number of legislators calling to expand
23 EPA's UCMR or Unregulated Contaminant
24 Monitoring Rule program to include smaller
25 public supplies and develop a response

1 mechanism for monitoring individual private
2 wells for both regulated and unregulated
3 contaminants.

4 I'd like to focus my comments today on
5 issues of unregulated contaminant
6 monitoring, UCMR's -- EPA's UCMR program and
7 its limitations and possibly what role LICAP
8 could play in these discussions. EPA's UCMR
9 authority is strictly limited under the safe
10 drinking water act. EPA cannot require more
11 than thirty contaminant candidates to be
12 sampled during each five year cycle of
13 contaminant nomination, sampling, and data
14 evaluation. As a result, selected UCMR
15 analytical methods are not optimized to
16 include all possible analytics available for
17 these methods. The SCWA prohibits EPA from
18 requiring sampling from systems serving
19 under ten thousand people. Finally, UCMR is
20 intended to develop data on contaminant
21 exposure and not to determine the presence
22 and extent of contaminants in untreated
23 source waters. While source water
24 monitoring is not needed in order for EPA to
25 decide on whether or not to regulate a

1 contaminant, a more complete picture of
2 contaminant occurrence in source waters is
3 critical in assessing and protecting source
4 water. Arguably this last round of UCMR
5 monitoring did bring to light unregulated
6 contaminant occurrence that has not received
7 adequate prior consideration. However,
8 several examples exist which illustrate that
9 a strong local program of unregulated
10 contaminated monitoring by health
11 departments and water suppliers brought to
12 light other serious contamination problems,
13 which otherwise would have worsened over the
14 years. The first one, I think most of the
15 people in the room are familiar with MTBE.
16 This gasoline additive was first detected by
17 Suffolk County Water Authority and the
18 Suffolk County Department of Health Services
19 Laboratories in water sources in 1991. EPA
20 did not require sampling under UCMR until
21 ten years later. Under the New York State
22 Sanitary Code, an enforceable limit of fifty
23 parts per billion was immediately effective
24 for MTBE, and this informed New York State
25 DEC's groundwater remediation of detected

1 spills. The New York State drinking water
2 standard was later reduced to ten parts per
3 billion, and a statewide MTBE ban in
4 gasoline was initiated in 2004. Water
5 suppliers on Long Island successfully
6 pressed for satisfaction of claims against
7 MTBE manufactures. EPA has yet to make a
8 determination on whether or not to regulate
9 MTBE. A second group of examples exist
10 relative to Aldicarb and some other
11 pesticides. In 1979, water quality results
12 indicated the presence of the pesticide
13 Aldicarb and its breakdown products. By mid
14 1980 over eight thousand water samples were
15 collected by Suffolk County Health Services
16 from public and private suppliers. This led
17 to the development of an approved analytical
18 method by Suffolk County DHS began a process
19 of assessment of water soluble pesticide use
20 on Long Island. Cooperative programs with
21 other laboratories and manufacturers
22 including the Suffolk County Water Authority
23 and use restrictions of certain pesticides.
24 Aldicarb, herbicide dacthal, and 1,2,3
25 Trichloropropane are examples of pesticides

1 that were identified in private and public
2 supply wells by about 1982. All three
3 eventually were included in federal
4 unregulated sampling programs in 1993, 2001,
5 and 2013 respectively. EPA has not adapted
6 drinking water regulations for any of these
7 pesticides.

8 So here are my concluding points: The
9 first one should be obvious to everybody.
10 EPA's UCMR process is slow and inadequate in
11 assessing the state of our groundwater
12 resources. We need a local ongoing
13 unregulated contaminant monitoring program.
14 It should be driven by assessment of
15 contaminant chemistry, use, and storage
16 practices both present and past. Any
17 laboratory performing such analyses must
18 incorporate laboratory QA/QC, quality
19 assurance, quality control procedures, the
20 New York State protocols for State approved
21 water and environmental laboratories. This
22 is critical in order to ensure the public
23 including analytical findings. It's been
24 demonstrated that local resources can be
25 utilized effectively to demonstrate and to

1 keep water quality assessment current and
2 meaningful, and to also address the needs of
3 small systems and private well owners.

4 These are, again, we're probably talking
5 about between private well owners and small
6 water systems that solely exist on Long
7 Island, probably about two hundred thousand
8 people. So I maintain it's not

9 inconsequential, while I don't take
10 exception to the statements made about

11 public water supply being extended to
12 everybody wherever possible, for all

13 practical purposes it will always be very

14 difficult. When I started with -- when in
15 first report I found on private wells that

16 was issued by Suffolk County Health

17 Department the estimate of private wells was

18 fifty thousand, and Suffolk County was much

19 more rural. Suffolk County is not more

20 rural now, but the total number of private

21 wells is forty thousand, so in terms of what

22 can be done, you know, the magnitude is

23 still surprisingly there. That's not to

24 discourage anybody from extending public

25 water.

1 So what can you do? I main that LICAP
2 can be a strong advocate for maintaining a
3 local response capability and can work to
4 help in areas of coordination and
5 optimization of unregulated contaminant
6 monitoring activities and more importantly
7 or equal importantly data sharing. I want
8 to thank you for giving us the opportunity.
9 I look forward to seeing things progress
10 over the next year and look forward to the
11 final report. If you have any questions,
12 I'll be happy to answer them.

13 MR. CAREY: Thank you for your comments.
14 You certainly have a lot of experience in
15 the water industry, and we welcome all your
16 input. Just so I understand correctly your
17 comment, to summarize, you think that LICAP
18 should perhaps provide input to EPA on the
19 selection process of contaminants for UCMR
20 rounds?

21 MR. PONTORO: I think that's always
22 something that should be done, and it is
23 currently being done certainly by the public
24 water supplier members through the Long
25 Island Water Conference and through American

1 Waterworks. More importantly, I think it's
2 important to recognize that there are some
3 real fundamental flaws in the process, and
4 to -- and while the objectives are different
5 for the UCMR process in terms of source
6 water assessment and will always be unless
7 the safe drinking water act changes, I think
8 it's important to recognize that we really
9 have to maintain something totally
10 independent of that in order to properly
11 assess our resources. I think while we
12 would always hold out hope that the safe
13 drinking water act can be made better, I'm
14 at the point now that this would require
15 congressional action, and I don't see that
16 happening any time soon.

17 MR. KOCH: Paul, so you're talking about
18 a Nassau Suffolk Groundwater UCMR program?

19 MR. PONTORO: Well, and what I've
20 maintained is that historically something
21 along those lines have existed historically
22 between primarily driven by the two county
23 health departments and voluntarily by the
24 Suffolk County Water Authority and other
25 major water suppliers in cooperation at

1 times with other entities. When the
2 pesticide program got off the ground, we
3 were very much reliant on the Suffolk County
4 Health Department working with cooperative
5 manufacturers and to some extent -- I'm not
6 to naive to say the regulatory environment
7 was different in 1979 than it is now, still
8 the point is that the mechanisms for
9 cooperation, any and all mechanisms for
10 cooperation have to be utilized, and quite
11 frankly, at least in the beginning
12 manufacturers voluntarily pulled their
13 products when we found them. So I think we
14 have to look at any and all possibilities
15 and keep open to that.

16 MR. KOCH: Dorian?

17 MR. DALE: Thank you for your
18 contribution, Mr. Pontoro. This isn't quite
19 as overarching as my colleagues in terms of
20 policy, but you did bring up MBTE, which was
21 furious from my standpoint, but as I recall,
22 if my memory serves, there were ninety-seven
23 established MBTE sites on Long Island, many
24 of which have subsequently been remediated
25 or dismissed by -- and I believe the Suffolk

1 County Water Authority actually was the
2 recipient of settlement with MBTE. So, in
3 fact, while perhaps it hasn't been regulated
4 out of existence, the market has seemingly
5 banished it. Can you help me out? I'm not
6 really sure of the update --

7 MR. PONTORO: I think it's fair to say
8 that MTBE in gasoline products has been
9 removed so that in that sense a potential
10 source of continuing contamination,
11 whatever, by spills or failed tanks has been
12 stemmed. The number of spills greatly --
13 the number of spills greatly exceeded
14 ninety-seven, and we've seen in terms of
15 groundwater quality a fairly significant --
16 what I would consider a fairly significant
17 response, but I think it would be a mistake
18 to say that, you know, we all know that the
19 groundwater moves much more slowly and we'll
20 be stuck with --

21 MR. DALE: I understand the prevailing
22 and preexisting legacy issues, but I'm just
23 curious as to what sources there conceivably
24 would be at this point in time that would be
25 subject to some kind of regulatory

1 constraint?

2 MR. PONTORO: In terms of drinking water
3 sources?

4 MR. DALE: No, in terms of the actual,
5 you know, usage of MBTE in some way, shape,
6 or form that would be constrained by
7 regulatory at this point in time after the
8 fact?

9 MR. PONTORO: I think that the issue
10 mainly is that we have regulations in place
11 that protect the public. I'm pointing out
12 that EPA has never reached the point where
13 they actually did take actions, and as a
14 result, no common federal standard -- no
15 common national standard exists, and, you
16 know, admittedly the process has now
17 effectively stopped in terms of evaluating
18 that contaminant.

19 MR. DALE: But the point is that it's
20 come to a de facto end?

21 MR. PONTORO: Yes.

22 MR. MILAZZO: There's a New York law
23 banning the sale of MTBE.

24 MR. PONTORO: Yes.

25 MS. MEYLAND: Just a point of

1 information, I believe they still sell
2 gasoline with MTBE in it in New Jersey.

3 MR. PONTORO: I know in some
4 municipalities it's still in use.

5 MR. MILAZZO: Not in New York, in New
6 York it is banned.

7 MR. KOCH: Thank you, Paul.

8 MR. WHITE: Thank you, Paul. I want to
9 say I had the honor of working with Paul
10 years back in the Department of Health
11 Services, it may have been the early 80's,
12 and he's a great mentor, and obviously still
13 really offering a lot.

14 MR. PONTORO: We've both gotten gray.

15 MR. WHITE: Yes, we did. But we're
16 still here fighting this battle, and I want
17 to say thank you. And I also want to on a
18 content note that I think that Paul has
19 identified a really serious gap in our
20 regulatory scheme with respect to drinking
21 water quality protection, and I think we
22 should really keep this in line with as we
23 move forward in our next task in terms of
24 the management plan that this could be a
25 really key action item that we'd like to

1 take forward for consideration.

2 MR. PONTORO: I'm trying very hard to
3 give you a sense that from experience this
4 is an area where we really have to pull
5 ourselves up by our own bootstraps. You
6 know, you can't -- I think experience has
7 told us that you can't really rely on a
8 federal response in such a way as to without
9 having major problems occur. There may be
10 federal roles to play, but I think we have
11 to have a real boots on the ground approach
12 to understanding land use, the chemicals
13 that are in use, the properties of those
14 chemicals, and to evaluate those potentials
15 in the context of prioritizing what unknown
16 or unregulated compounds do we choose to
17 continue to look for. And I think we've got
18 to because I think we've seen that we've got
19 to continue because as long as there's
20 chemicals out there we've going to have
21 problems.

22 MR. WHITE: Thank you very much.

23 MR. KOCH: Does anybody from the
24 audience that did not fill out a card, would
25 you like to comment now? I will make a

1 motion to close the public hearing.

2 MR. WHITE: Second.

3 MR. KOCH: Thank you.

4 (Whereupon the meeting was adjourned at
5 7:10 p.m.)

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C E R T I F I C A T E

I, AMY BOHLEBER, hereby certify that the within
Proceeding was held before me on the 13th day of
OCTOBER, 2016.

IN WITNESS WHEREOF, I have hereunto set my hand
this 13th day of October, 2016.

Amy Bohleber

AMY BOHLEBER



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